STATE BOARD OF ACCOUNTS 302 West Washington Street Room E418 INDIANAPOLIS, INDIANA 46204-2769

ANNUAL FINANCIAL REPORT

2007

CITY OF LAFAYETTE

TIPPECANOE COUNTY, INDIANA

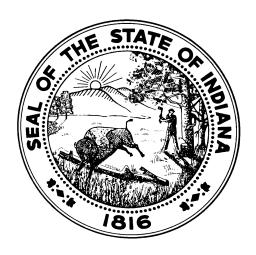




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OFFICIALS

<u>Office</u>	<u>Official</u>	<u>Term</u>
Controller	J. Michael Jones	01-01-07 to 12-31-08
Mayor	Tony Roswarski	01-01-04 to 12-31-11
President of the Board of Public Works and Safety	Cindy Murray	01-01-07 to 12-31-08
President of the Common Council	Melissa Weast-Williamson Ronald B. Campbell	01-01-07 to 12-31-07 01-01-08 to 12-31-08



STATE BOARD OF ACCOUNTS 302 WEST WASHINGTON STREET ROOM E418 INDIANAPOLIS, INDIANA 46204-2769

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INDEPENDENT AUDITOR'S REPORT ON FINANCIAL STATEMENTS AND SUPPLEMENTARY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

TO: THE OFFICIALS OF THE CITY OF LAFAYETTE, TIPPECANOE COUNTY, INDIANA

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Lafayette (City), as of and for the year ended December 31, 2007, which collectively comprise the City's primary government basic financial statements. These financial statements are the responsibility of the City's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City as of December 31, 2007, and the respective changes in financial position and cash flows, where applicable, thereof and for the year then ended, in conformity with accounting principles generally accepted in the United States.

The Schedules of Funding Progress and Schedules of Contributions From the Employer and Other Contributing Entities, as listed in the Table of Contents, are not required parts of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

The City has not presented Management Discussion and Analysis or Budgetary Comparison Schedules that the Governmental Accounting Standards Board has determined is necessary to supplement, although not required to be part of, the basic financial statements.

INDEPENDENT AUDITOR'S REPORT ON FINANCIAL STATEMENTS AND SUPPLEMENTARY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (Continued)

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated August 13, 2008, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. Our report on compliance and on internal control over financial reporting should be read along with this report.

Our audit was performed for the purpose of forming an opinion on the basic financial statements of the City taken as a whole. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by the U.S. Office of Management and Budget Circular A-133, <u>Audits of States, Local Governments, and Non-Profit Organizations</u>, and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

STATE BOARD OF ACCOUNTS

August 13, 2008



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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

TO: THE OFFICIALS OF THE CITY OF LAFAYETTE, TIPPECANOE COUNTY, INDIANA

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Lafayette (City), as of and for the year ended December 31, 2007, and have issued our report thereon dated August 13, 2008. We conducted our audit in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

Our consideration of the internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we considered to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control. We consider the deficiencies described in items 2007-1, 2007-2, and 2007-3 of the accompanying Schedule of Findings and Questioned Costs to be significant deficiencies in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS (Continued)

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. However, of the significant deficiencies described above, we consider items 2007-1, 2007-2, and 2007-3 to be material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under <u>Government Auditing Standards</u>.

The City's response to the findings identified in our audit is described in the accompanying section of the report entitled Corrective Action Plan. We did not audit the City's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of the City's management and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties. In accordance with Indiana Code 5-11-5-1, this report is a part of the public records of the State Board of Accounts and of the office examined.

STATE BOARD OF ACCOUNTS

August 13, 2008

CITY OF LAFAYETTE STATEMENT OF NET ASSETS December 31, 2007

	Р	rimary Governmen	y Government				
	Governmental	Business-Type					
<u>Assets</u>	Activities	Activities	Totals				
Cash and cash equivalents	\$ 30,913,970	\$ 11,583,184	\$ 42,497,154				
Cash with fiscal agent	266,768	25,376	292,144				
Receivables (net of allowances for uncollectibles):	200,100	20,0.0	202,				
Taxes	1,668,417	-	1,668,417				
Accounts	57,488	2,613,651	2,671,139				
Other	-	3,779	3,779				
Intergovernmental	2,425,323	-	2,425,323				
Loans	171,052	2,937,500	3,108,552				
Internal balances	434,945	(434,945)					
Inventories	263,510	909,259	1,172,769				
Prepaid expense Net pension assets	18,240 264,519	162,126	18,240 426,645				
Deferred debits	1,294,074	2,247,459	3,541,533				
Restricted assets:	1,204,014	2,247,400	0,041,000				
Cash and cash equivalents	734,453	21,075,812	21,810,265				
Capital assets:	,	, ,	, ,				
Land, improvements and construction in progress	30,125,514	42,819,138	72,944,652				
Other capital assets, net of depreciation	155,837,886	147,498,502	303,336,388				
Total assets	224,476,159	231,440,841	455,917,000				
<u>Liabilities</u>							
Accounts payable	1,835,721	794,938	2,630,659				
Accrued payroll and withholdings payable	497,389	111,792	609,181				
Intergovernmental payable	734,453	-	734,453				
Accrued interest payable	1,738,564	-	1,738,564				
Deferred revenue	22,425	-	22,425				
Performance deposits payable	28,157	-	28,157				
Other current payables	-	31,957	31,957				
Payable from restricted assets:		400.000	400.000				
Customer deposits	-	108,368	108,368				
Accrued bond interest Noncurrent liabilities:	-	807,018	807,018				
Due within one year:							
General obligation bonds payable	735,000	_	735,000				
Revenue bonds payable	5,905,000	1,822,000	7,727,000				
Capital lease obligations	323,595	66,315	389,910				
Notes and loans payable	489,257	3,103,814	3,593,071				
Due in more than one year:							
General obligation bonds payable	8,750,000	-	8,750,000				
Revenue bonds payable (net of discounts or premiums)	56,312,678	58,671,604	114,984,282				
Notes and loans payable	1,171,852	57,992,080	59,163,932				
Capital lease obligations	376,364	193,450	569,814				
Net pension obligation	24,017,440		24,017,440				
Total liabilities	102,937,895	123,703,336	226,641,231				
Net Assets							
Invested in capital assets, net of related debt	46,591,407	70,444,559	117,035,966				
Restricted for:	, , . • .	.,,200	, , 2				
General government	2,039,565	-	2,039,565				
Public safety	(24,079,653)	-	(24,079,653)				
Highways and streets	13,587,874	-	13,587,874				
Economic development	59,331,527	-	59,331,527				
Culture and recreation	6,456,096	-	6,456,096				
Debt service		1,530,232	1,530,232				
Unrestricted	17,611,448	35,762,714	53,374,162				
Total net assets	\$ 121,538,264	\$ 107,737,505	\$ 229,275,769				

CITY OF LAFAYETTE STATEMENT OF ACTIVITIES For The Year Ended December 31, 2007

		Program Revenues			Net (Expense) Revenue and Changes in Net Assets					
			Operating	Capital	Pri	imary Government	i			
Functions/Programs	Expenses	Charges for Services	Grants and Contributions	Grants and Contributions	Governmental Activities	Business-Type Activities	Totals			
Primary government: Governmental activities: General government	\$ 4,017,983 22,459,477	\$ 1,810,556 189,291	\$ 15,000 326,036	\$ - 750,282	\$ (2,192,427) (21,193,868)	\$ -	\$ (2,192,427)			
Public safety Highways and streets Sanitation	9,567,432 2,646,631	8,030,014	10,000	1,730,630	203,212 (2,646,631)		(21,193,868) 203,212 (2,646,631)			
Economic development Health and welfare Culture and recreation	5,435,241 - 4,795,824	3,394,016 1,821,102	1,913,015 - -	- - 311,047	(3,522,226) 3,394,016 (2,663,675)	-	(3,522,226) 3,394,016 (2,663,675)			
Interest on long-term debt	5,905,237				(5,905,237)		(5,905,237)			
Total governmental activities	54,827,825	15,244,979	2,264,051	2,791,959	(34,526,836)		(34,526,836)			
Business-type activities: Water	6,881,180	8,613,991	-	-	-	1,732,811	1,732,811			
Wastewater Section 108 Parking lot A	16,918,872 197,826 194,341	22,256,077 - 172,246	-	-	-	5,337,205 (197,826) (22,095)	5,337,205 (197,826) (22,095)			
Pittman block Storm water	3,105 64,259	30,000 100,807	- - -		- -	26,895 36,548	26,895 36,548			
Total business-type activities	24,259,583	31,173,121				6,913,538	6,913,538			
Total primary government	\$ 79,087,408	\$ 46,418,100	\$ 2,264,051	\$ 2,791,959	(34,526,836)	6,913,538	(27,613,298)			
	General revenue Property taxes	s:			34,978,989	_	34,978,989			
	Intergovernmer Loss on dispos	al of assets			7,059,282 (3,003)		7,059,282 (3,003)			
	Other revenues Unrestricted in Transfers	s vestment earning	js		2,848,847 3,705,785 (5,254,611)	1,661,502 5,254,611	2,848,847 5,367,287			
	Total gener	al revenues and	transfers		43,335,289	6,916,113	50,251,402			
	Change in net as	sets			8,808,453	13,829,651	22,638,104			
	Net assets - begi Prior period adj				111,302,968 1,426,843	92,704,356 1,203,498	204,007,324 2,630,341			
	Adjusted beginni	ng net assets			112,729,811	93,907,854	206,637,665			
	Net assets - endi	ng			\$ 121,538,264	\$ 107,737,505	\$ 229,275,769			

CITY OF LAFAYETTE BALANCE SHEET GOVERNMENTAL FUNDS December 31, 2007

Assets	Gene	eral		Streets		Parks	Re	development Authority	G	Other overnmental Funds		Totals
<u>100000</u>		<u> </u>	_	Otrocto	_	Tarko	_	rationty	_	1 dildo	_	rotaio
Cash and cash equivalents Cash with fiscal agent	\$ (93	3,818)	\$	2,459,615	\$	1,394,917 -	\$	6,529,078	\$	20,371,437 266,768	\$	29,821,229 266,768
Receivables (net of allowances for uncollectibles): Interest		_		_		_		364,760		_		364,760
Taxes	1,00	4,502		79,059		216,529		-		368,327		1,668,417
Accounts		6,104		155		500		-		50,729		57,488
Intergovernmental Loans	1,31	2,727 -		343,712		48,491 -		-		720,393 171,052		2,425,323 171,052
Interfund receivable:		4.005								420.000		424 005
Interfund services provided and used Restricted assets:		4,995		-		-		-		430,000		434,995
Cash and cash equivalents			_	-	_				_	734,453		734,453
Total assets	\$ 1,39	4,510	\$	2,882,541	\$	1,660,437	\$	6,893,838	\$	23,113,159	\$	35,944,485
<u>Liabilities and Fund Balances</u>												
Liabilities:												
Accounts payable		2,465	\$	435,648	\$	48,852	\$	-	\$	380,608	\$	1,817,573
Accrued payroll and withholdings payable Intergovernmental payable	36	3,700		62,056		33,508		-		8,125 734,453		497,389 734,453
Accrued interest payable	1	9,480		20		190,920		1,089,513		803,391		2,103,324
Deferred revenue		· -		-		22,425		-		-		22,425
Deferred revenue - unavailable		4,116		60,885		166,752		-		1,055,665		2,057,418
Performance deposits payable Interfund payable:	1	4,097		-		14,060		-		-		28,157
Interfund services provided and used			_	50	_		_		_		_	50
Total liabilities	2,15	3,858		558,659		476,517		1,089,513		2,982,242	_	7,260,789
Fund balances:												
Unreserved, reported in:												
General fund	(75	9,348)		-		- 4 400 000		-		- 0.450.455		(759,348)
Special revenue funds Capital projects funds		-		2,323,882		1,183,920		5,804,325		2,156,455 3,676,334		5,664,257 9,480,659
Debt service funds						<u> </u>		-		14,298,128		14,298,128
Total fund balances	(75	9,348)		2,323,882		1,183,920		5,804,325		20,130,917		28,683,696
Total liabilities and fund balances		4,510	\$	2,882,541	\$	1,660,437	\$	6,893,838	\$	23,113,159		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Total habilities and fund balances	φ 1,38	4,510	φ	2,002,041	Φ	1,000,437	φ	0,093,036	Φ	23,113,139		
Amounts reported for governmental activities in the S					rent	because:						
Capital assets used in governmental activities are r therefore, are not reported in the funds.											1	85,963,400
Current assets used in governmental activities are therefore, are not reported in the funds.												281,750
Other long-term assets are not available to pay for therefore, are not reported in the funds.	current-p	eriod ex	per	nditures and	,							1,558,593
City and state collections that are not available unti government-wide funds but are deferred in the fu			ar y	ear are reco	gni	zed as rever	nues	in				2,057,418
Internal service funds are used by management to	_					al :						
to individual funds. The assets and liabilities of the governmental activities in the Statement of Net A		I service	e tu	nds are incl	ude	d in						1,074,593
Current liabilities used in governmental activities ar		ncial us	es	and,								1,074,000
therefore, are not reported in the funds. Long-term liabilities, including bonds payable, are r	not due ai	nd pava	ble	in the curre	nt p	eriod						(7,452,852)
and, therefore, are not reported in the funds. Net pension obligations is not due and payable in the					·						((66,234,530)
not reported in the funds.	_ 50.1011	. _F 5.700	J. 11	. ,								(24,017,440)
Net assets of governmental activities											\$ 1	21,914,628

CITY OF LAFAYETTE STATEMENT OF REVENUES, EXPENDITURES AND OTHER CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

For The Year Ended December 31, 2007

	General		Streets		Parks	R	edevelopment Authority	Other Governmental Funds	Total Governmental Funds
Revenues:	¢ 10 104 10E	æ	1 440 472	æ	2 045 474	Φ.		¢ 44 444 450	¢ 24 624 204
Taxes Licenses and permits	\$ 18,104,105 421,318	\$	1,440,473	\$	3,945,174	\$	-	\$ 11,144,452 12.740	\$ 34,634,204 434,058
Intergovernmental	7,751,302		2,911,903		369,176		_	6,673,561	17,705,942
Charges for services	38,921		2,011,000		1,402,056		_	915,376	2,356,353
Fines and forfeits	102,068		_		-, .02,000		_	70,578	172,646
Other	3,454,939		73,431	_	47,339	_	2,728,470	1,875,453	8,179,632
Total revenues	29,872,653		4,425,807		5,763,745		2,728,470	20,692,160	63,482,835
Expenditures: Current:									
General government	2,389,654		-		-		-	147,861	2,537,515
Public safety	22,474,196		-		-		-	1,077,298	23,551,494
Highways and streets	520,594		4,578,263		-		-	976,250	6,075,107
Sanitation	2,248,766		-		-		-	-	2,248,766
Economic development Culture and recreation	-		-		- 5,142,423		-	2,284,475 17,000	2,284,475 5,159,423
Capital outlay:	-		-		5, 142,425		-	17,000	5,159,425
Highways and streets		_		_			5,703,237	8,645,348	14,348,585
Total expenditures	27,633,210		4,578,263		5,142,423		5,703,237	13,148,232	56,205,365
Excess (deficiency) of revenues									
over (under) expenditures	2,239,443		(152,456)		621,322	_	(2,974,767)	7,543,928	7,277,470
Other financing sources (uses): Transfers in	_		_		_		_	445,200	445,200
Transfers out	(19,480)		(20)		-		-	(425,700)	(445,200)
Payments received (made) on internal leases	-		-		-		3,260,000	(3,260,000)	-
Bond issue and loan proceeds	-		-		-		-	239,913	239,913
Capital leases	454,217		-			_			454,217
Total other financing sources and uses	434,737		(20)	_			3,260,000	(3,000,587)	694,130
Net change in fund balances	2,674,180		(152,476)		621,322		285,233	4,543,341	7,971,600
Fund balances - beginning	(3,433,528)		2,476,358		562,598		5,519,092	15,673,256	20,797,776
Prior period adjustments								(85,680)	(85,680)
Adjusted beginning fund balances	(3,433,528)	_	2,476,358		562,598		5,519,092	15,587,576	20,712,096
Fund balances - ending	\$ (759,348)	\$	2,323,882	\$	1,183,920	\$	5,804,325	\$ 20,130,917	\$ 28,683,696

CITY OF LAFAYETTE RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For The Year Ended December 31, 2007

Amounts reported for governmental activities in the Statement of Activities are different because:

Net change in fund balances - total governmental funds (Statement of Revenues, Expenditures, and Changes in Fund Balances).	\$ 7,971,600
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciat expense. This is the amount by which capital outlays exceeded depreciation in the current period.	2,599,398
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, and donations) is to decrease net assets.	(11,935)
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.	(334,177)
The issuance of long-term debt (e.g., bonds, leases) provide current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.	3,063,489
Net pension obligations are considered long-term obligations of the general government, but are not current expenditures.	1,095,565
Transfers of non-current items between governmental and enterprise or fiduciary funds provide financial resources to net assets, but do not have any effect on governmental funds. This amount is the net effect of these transfers.	(5,418,832)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	(453,499)
Internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue of the internal service funds is reported with governmental activities.	 296,844
Change in net assets of governmental activities (Statement of Activities).	\$ 8,808,453

CITY OF LAFAYETTE STATEMENT OF NET ASSETS PROPRIETARY FUNDS December 31, 2007

	Business-Type Activities - Enterprise Funds									
	Water	Wastewater	Other		Internal					
<u>Assets</u>	Utility	Utility	Enterprise	Totals	Service Fund					
Current assets:										
Cash with fiscal agent	\$ 1,970,868	\$ 9,441,807	\$ 170,509	\$ 11,583,184	\$ 1,092,741					
Cash with fiscal agent Accounts receivable (net of allowance)	377,495	2.236.156	25,376	25,376 2,613,651	-					
Loans receivable	-	2,200,100	2,937,500	2,937,500	-					
Other receivable	13,021	16,519	-	29,540	-					
Inventories	311,282	597,977	<u>-</u>	909,259						
Total current assets	2,672,666	12,292,459	3,133,385	18,098,510	1,092,741					
Noncurrent assets:										
Restricted cash, cash equivalents and investments: Customer deposits	108,363			108,363						
Revenue bond covenant accounts	1,055,490	19,662,695	249,264	20,967,449	-					
TOTOLIGO SOLIGO SOLIGIA GOSCOLIGO		.0,002,000		20,001,110						
Total restricted assets:	1,163,853	19,662,695	249,264	21,075,812	-					
Deferred charges	234,304	1,968,155	45,000	2,247,459						
Capital assets:										
Land, improvements to land and	4 = 40 ==4		4 057 507	10.010.100						
construction in progress	1,743,771	40,017,770	1,057,597	42,819,138	-					
Other capital assets (net of accumulated depreciation)	30,884,858	113,961,326	2,652,318	147,498,502	_					
accumulated depreciation;	00,001,000	110,001,020	2,002,010	111,100,002						
Total capital assets	32,628,629	153,979,096	3,709,915	190,317,640	-					
					-					
Pension benefit assets	72,530	89,596	-	162,126	-					
Total noncurrent assets	34,026,786	175,609,946	4,004,179	213,640,911						
Total assets	36,771,982	187,992,001	7,137,564	231,901,547	1,092,741					
<u>Liabilities</u>										
Current liabilities:										
Accounts payable	257,601	537,274	63	794,938	18,148					
Interfund payables:		,		,	,					
Interfund services provided and used	17,749	12,957	430,000	460,706	-					
Accrued wages payable	49,107	62,685	-	111,792	-					
Other payable	31,957	-	-	31,957	-					
Current liabilities payable from restricted assets: Customer deposits	108,368			108,368						
Revenue bonds payable	670,000	1,025,000	127,000	1,822,000	-					
Notes and loans payable	47,179	3,006,635	50,000	3,103,814	-					
Capital leases payable	9,827	56,488	-	66,315	-					
Accrued interest payable	72,540	604,860	129,618	807,018						
Total current liabilities	1,264,328	5,305,899	736,681	7,306,908	18,148					
Noncurrent liabilities:										
Revenue bonds payable (net of unamortized discounts or premiums)	2,669,977	54,219,627	1,782,000	58,671,604	_					
Notes and loans payable	_,000,0	55,077,080	2,915,000	57,992,080	-					
Capital leases payable		193,450		193,450	<u>-</u> _					
Total noncurrent liabilities	2,669,977	109,490,157	4,697,000	116,857,134						
Total liabilities	3,934,305	114,796,056	5,433,681	124,164,042	18,148					
Net Assets										
Invested in capital assets, net of related debt	29,346,623	39,300,381	1,797,555	70,444,559						
Restricted for debt service	398,436	879,987	251,809	1,530,232	-					
Unrestricted	3,092,618	33,015,577	(345,481)	35,762,714	1,074,593					
Total net assets	\$ 32,837,677	\$ 73,195,945	\$ 1,703,883	\$ 107,737,505	\$ 1,074,593					

CITY OF LAFAYETTE STATEMENT OF REVENUES, EXPENSES AND OTHER CHANGES IN FUND NET ASSETS PROPRIETARY FUNDS

For The Year Ended December 31, 2007

	Enterprise Funds							
	Water Wastewater Other				Internal			
		Utility		Utility	Enterprise	Totals		Service Fund
Operating revenues:								
Unmetered water revenue	\$	33,059	\$	_	\$ -	\$ 33,059	\$	-
Metered water revenue:		ŕ				,		
Residential		3,553,831		_	-	3,553,831		_
Commercial		1,999,879		_	-	1,999,879		_
Industrial		456,745		_	_	456,745		_
Recoveries to operations		205,179		648,567	_	853,746		_
Fire protection revenue		951,643		-	_	951,643		_
Measured revenue:		,						
Residential		_		6,104,967	_	6,104,967		_
Commercial		_		4,211,065	_	4,211,065		_
Industrial		_		71,492	_	71,492		_
Other		556,585		9,540,987	225,483	10,323,055		1,325,936
Other		000,000		0,040,007	220,400	10,020,000	_	1,020,000
Total operating revenues		7,756,921	_ 2	0,577,078	225,483	28,559,482	_	1,325,936
Operating expenses:								
Source of supply and expense - operations and maintenance		1,019,860				1,019,860		
		202,739		-	-	202,739		-
Water treatment expense - operations and maintenance		•		-	-			-
Transmission and distribution		1,082,209		902 202	-	1,082,209		-
Collection system - operations and maintenance		-		892,293	-	892,293		-
Treatment and disposal expense - operations and maintenance		-		3,039,787	-	3,039,787		-
Customer accounts		597,617		509,965	-	1,107,582		4 000 000
Administration and general		2,760,793		3,569,344	75 440	6,330,137		1,029,092
Contractual services		-			75,442	75,442		-
Bad debt expense		39,205		37,467	-	76,672		-
Depreciation and amortization		994,412		4,447,401	66,865	5,508,678		-
Miscellaneous expenses	-				536	536	-	<u>-</u>
Total operating expenses	_	6,696,835	1	2,496,257	142,843	19,335,935	_	1,029,092
Operating income		1,060,086		8,080,821	82,640	9,223,547	_	296,844
Name of the second of the seco								
Nonoperating revenues (expenses):		0.440		4 4 4 4 0 0 0	040.070	4 004 500		
Interest and investment revenue		6,143		1,444,989	210,370	1,661,502		-
Miscellaneous revenue		11,925	,	14,295	(0.10.000)	26,220		-
Interest expense Miscellaneous expense		(126,761) (57,584)	(-	4,340,769) (124,350)	(316,688) (5,000)	(4,784,218 (186,934	,	-
Wildeliancous expense	_	(57,504)	_	(124,550)	(3,000)	(100,334	' _	
Total nonoperating revenue (expenses)	_	(166,277)	(<u>3,005,835</u>)	(111,318)	(3,283,430) _	
Income (loss) before contributions and transfers		893,809		5,074,986	(28,678)	5,940,117	•	296,844
Capital contributions		2,550,127		4,878,221	_	7,428,348		_
Transfers in				<u>-</u>	461,186	461,186		<u>-</u>
Change in net assets		3,443,936		9,953,207	432,508	13,829,651		296,844
Total net assets - beginning	2	29,393,741	6	2,067,738	1,242,877	92,704,356	;	777,749
Prior period adjustment		<u>-</u>		1,175,000	28,498	1,203,498		
Beginning net assets - adjusted		29,393,741	6	3,242,738	1,271,375	93,907,854	: <u> </u>	777,749
Total net assets - ending	\$ 3	32,837,677	\$ 7	3,195,945	\$ 1,703,883	\$ 107,737,505	\$	1,074,593

CITY OF LAFAYETTE STATEMENT OF CASH FLOWS PROPRIETARY FUNDS For The Year Ended December 31, 2007

	Water	Wastewater	Other		Internal
	Utility	Utility	Enterprise	Totals	Service Fund
Cash flows from operating activities:					
Receipts from customers and users	\$ 8,635,649	\$ 20,477,971	\$ 292,983	\$ 29,406,603	\$ 1,325,936
Receipts from interfund services provided Payments to suppliers	(3,834,997)	(6,771,816)	335,858 (85,322)	335,858 (10,692,135)	(1,016,762)
Payments to employees	(2,065,807)	(2,849,743)	(00,022)	(4,915,550)	(1,010,102)
Net cash provided by operating activities	2,734,845	10,856,412	543,519	14,134,776	309,174
Cash flows from noncapital financing activities:					
Advances from other funds	-	-	82,570	82,570	-
Nonoperating revenue		274,295		274,295	
Net cash provided by noncapital					
financing activities	-	274,295	82,570	356,865	-
_					
Cash flows from capital and related financing activities:					
Purchase of capital assets	(1,053,601)			(15,580,516)	-
Principal paid on capital debt	(649,277)	(4,398,675)	, ,	(5,303,952)	-
Interest paid on capital debt	(149,882)	(4,841,044)	(320,155)	(5,311,081)	
Net cash used by capital					
and related financing activities	(1,852,760)	(23,766,634)	(576,155)	(26,195,549)	<u> </u>
Cash flows from investing activities:	2 4 4 2		000 044	4.054.040	
Interest received	6,143	1,444,989	203,211	1,654,343	
Net increase (decrease) in cash and cash equivalents	888,228	(11,190,938)	253,145	(10,049,565)	309,174
The morease (decrease) in easil and easil equivalents	000,220	(11,100,000)	200,140	(10,040,000)	000,174
Cash and cash equivalents, January 1					
(Including \$102,720 and \$35,627,682 for the customer					
deposit and revenue bond covenant accounts, respectively,	2 246 402	40 20E 440	100.004	40 700 007	702 567
reported in restricted accounts)	2,246,493	40,295,440	192,004	42,733,937	783,567
Cash and cash equivalents, December 31					
(Including \$108,363 and \$20,967,449 for the customer					
deposit and revenue bond covenant accounts, respectively,					
reported in restricted accounts)	\$ 3,134,721	\$ 29,104,502	<u>\$ 445,149</u>	\$ 32,684,372	\$ 1,092,741
Decensification of energiting income to not each					
Reconciliation of operating income to net cash provided (used) by operating activities:					
Operating income	\$ 1,060,086	\$ 8,080,821	\$ 82,640	\$ 9,223,547	\$ 296,844
- Fr. 1. 2			· · · · · · · · · · · · · · · · · · ·		•
Adjustments to reconcile operating income to					
net cash provided (used) by operating activities:					
Depreciation expense	994,412	4,447,401	66,865	5,508,678	-
(Increase) decrease in assets:	020 044	(405 673)	67.500	700 774	
Accounts receivable Other receivable	830,944 (13,642)	(105,673) 6,566	67,500	792,771 (7,076)	-
Inventories	(44,196)		_	36,670	_
Prepaid items	92,640	92,640	_	185,280	-
Pension benefit assets	12,982	15,768	-	28,750	-
Increase (decrease) in liabilities:					
Accounts payable	(157,137)		(9,344)	(1,510,119)	40.700
Accrued wages payable Interfund services provided and used	9,171	9,149	335 959	18,320	12,793
Other payable	(50,415)	(406,870) (20,618)	335,858	(71,012) (71,033)	(463)
- pryres					
Total adjustments	1,674,759	2,775,591	460,879	4,911,229	12,330
Net cash provided by operating activities	\$ 2731 Q1E	\$ 10.856.412	\$ 5/3.510	\$ 1 <u>4</u> 134 776	\$ 309,174
iver cash provided by operating activities	\$ 2,734,845	\$ 10,856,412	\$ 543,519	\$ 14,134,776	\$ 309,174
Noncash investing, capital and financing activities:					
Noncash investing, capital and financing activities: Contributions of capital assets from government	\$ 2550127	\$ 4,493,871	\$ 378,616	7,422,614	\$ -
gatonic of suprise according government	,000,121	, .00,071	- 0,0,010	.,,	Ŧ

CITY OF LAFAYETTE STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS December 31, 2007

<u>Assets</u>	Pension Trust Funds	Agency Funds
Cash and cash equivalents Receivables:	\$ 2,897,848	\$ 479,058
Taxes Intergovernmental	65,968 14,773	
Total receivables	80,741	
Total assets	2,978,589	\$ 479,058
<u>Liabilities</u>		
Trust payable Accounts payable	382,392	\$ 479,058
Total liabilities	382,392	\$ 479,058
Net Assets		
Held in trust for: Employees' pension benefits and other purposes	2,596,197	
Total net assets	\$ 2,596,197	

CITY OF LAFAYETTE STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FIDUCIARY FUNDS

For The Year Ended December 31, 2007

Additions	<u>T</u>	Pension rust Funds
Contributions: Employer State contributions Plan members Private donations	\$	1,222,864 2,557,648 14,658 2,253
Total additions	_	3,797,423
<u>Deductions</u>		
Benefits Administrative expense	_	4,512,426 8,240
Total deductions	_	4,520,666
Changes in net assets		(723,243)
Net assets - beginning	_	3,319,440
Net assets - ending	\$	2,596,197

CITY OF LAFAYETTE NOTES TO FINANCIAL STATEMENTS

I. Summary of Significant Accounting Policies

A. Reporting Entity

The City of Lafayette (primary government) was established under the laws of the State of Indiana. The primary government operates under a Council-Mayor form of government and provides the following services: public safety (police and fire), highways and streets, health, welfare and social services, culture and recreation, public improvements, planning and zoning, general administrative services, water, sewer, and urban redevelopment and housing.

The City's financial reporting entity is composed of the following:

Primary Government: City of Lafayette Blended Component Unit: Lafayette Redevelopment Authority

In determining the financial reporting entity, the City complies with the provisions of GASB Statement No. 14, *The Financial Reporting Entity*.

Blended Component Units

A blended component unit is a separate legal entity that meets the component unit criteria. In addition, the blended component unit's governing body is the same or substantially the same as the City's governing body or the component unit provides services entirely to the City. The component unit's funds are blended into those of the City by appropriate fund type to constitute the primary government presentation. The blended component unit is presented below:

Component Unit	Description/Inclusion Criteria	Fund Included In
Lafayette Redevelopment Authority	The primary government appoints a voting majority of the Authority's board and a financial benefit/burden relationship exists between the City and the Authority. Although it is legally separate from the City, the Authority is reported as if it were a part of the City because it provides services entirely or almost entirely to the City.	Governmental funds - Redevelopment Authority

Joint Venture

The primary government is a participant with Tippecanoe County, the City of West Lafayette, and the Town of Battle Ground in a joint venture to operate the Lafayette Housing Consortium which was created to undertake eligible housing assistance activities under the HOME Investment Partnership Program (HOME), as set forth in the National Affordable Housing Act (NAHA). The City agrees to cooperate, to undertake, or to assist in undertaking housing assistance activities for HOME. Complete financial statements for the Consortium can be obtained from the City of Lafayette, 20 North Sixth Street, Lafayette, Indiana, 47901.

Related Organizations

The primary government's officials are also responsible for appointing the members of the boards of other organizations, but the primary government's accountability for these organizations does

not extend beyond making the appointments. The primary government appoints the board members of the Lafayette Housing Authority, Tippecanoe County Convention and Visitors Bureau, Tippecanoe County Child Care Commission, Lafayette Police Civil Service Commission, Area Plan Commission, Board of Zoning Appeals of Tippecanoe County/Lafayette Division, Lafayette Urban Enterprise Association, Lafayette Historic District Review Board, Greater Lafayette Public Transportation Corporation, Tippecanoe County Local Environmental Response Financing Board and the Lafayette Tree Advisory Committee.

B. Government-Wide and Fund Financial Statements

Government-wide financial statements (i.e., the Statement of Net Assets and the Statement of Changes in Net Assets) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The Statement of Activities demonstrates the degree to which direct expenses of a given function or segments are offset by program revenues. Direct expenses are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the primary government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when the primary government receives cash.

The primary government reports the following major governmental funds:

The general fund is the primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The streets fund accounts for the resources of the motor vehicle highway and local road and street funds which are utilized for the repair and maintenance of the City's fleet, streets and related infrastructure.

The parks fund accounts for the resources related to the operations, maintenance, repairs and upgrading of the City's recreational areas. This would include the City parks, zoo and golf course.

The redevelopment authority fund accounts for resources utilized to create positive economic development within the City. This is accomplished through improvements in housing, infrastructure and grants to subrecipients.

The primary government reports the following major proprietary funds:

The water utility fund accounts for the operation of the primary government's water distribution system.

The wastewater utility fund accounts for the operation of the primary government's wastewater treatment plant, pumping stations and collection systems.

Additionally, the primary government reports the following fund types:

The internal service fund accounts for self-insurance provided to other departments on a cost-reimbursement basis.

The pension trust funds account for the activities of the 1925 police and 1937 fire pension funds which accumulate resources for pension benefit payments.

Agency funds account for assets held by the primary government as an agent for benefit providers and state and federal agencies for payroll withholdings.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The primary government has elected not to follow subsequent private-sector guidance.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the city and utilities for services. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include (1) charges to customers or applicants for goods, services or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the primary government's policy to use restricted resources first, then unrestricted resources as they are needed.

D. Assets, Liabilities and Net Assets or Equity

1. Deposits and Investments

The primary government's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

State statute (IC 5-13-9) authorizes the primary government to invest in securities, including but not limited to, federal government securities, repurchase agreements, and certain money market mutual funds. Certain other statutory restrictions apply to all investments made by local governmental units.

Investment income, including changes in the fair value of investments, is reported as revenue in the operating statement.

2. Interfund Transactions and Balances

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "interfund receivables/payables (i.e., the current and noncurrent portion of interfund loans). All other outstanding balances between funds are reported as "interfund services provided/used." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

3. Property Taxes

Property taxes levied are collected by the County Treasurer and are distributed to the primary government in June and in December. State statutes (IC 6-1.1-17-16) require the Indiana Department of Local Government Finance to establish property tax rates and levies by

February 15. These rates were based upon the preceding year's March 1 (lien date) assessed valuations adjusted for various tax credits. Taxable property is assessed at 100% of the true tax value (determined in accordance with rules and regulations adopted by the Indiana Department of Local Government Finance). Normally, taxes may be paid in two equal installments that become delinquent if not paid by May 10 and November 10, respectively. For 2007, these dates were changed to June 15 and November 13, due to reassessment. All property taxes collected by the County Treasurer and available for distribution were not distributed to the primary government prior to December 31, of the year collected. The property taxes that were not distributed by December 31 are reported as receivable and are recognized as revenue on all financial statements. The taxes were received January 4, 2008. Delinquent property taxes outstanding at year end for governmental and/or proprietary funds, net of allowances for uncollectible accounts, are recorded as a receivable on the statement of net assets and are recognized as taxes revenues on the Statement of Activities. The net amounts are recognized as receivables on the funds financial statements with an offset to deferred revenue, since these amounts are not considered available.

4. Inventories and Prepaid Items

All inventories are valued at cost using the first in/first out (FIFO) method except for the golf course which averages costs. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

5. Restricted Assets

Certain proceeds of the enterprise fund revenue bonds, as well as certain resources set aside for their repayment, are classified as restricted assets on the statement of net assets balance sheet because their use is limited by applicable bond covenants.

6. Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, sidewalks and similar items), are reported in the applicable governmental or business-type activities column in the government-wide financial statements.

Capital assets are reported at actual or estimated historical cost based on appraisals or deflated current replacement cost. Contributed or donated assets are reported at estimated fair value at the time received.

Capitalization thresholds (the dollar values above which asset acquisitions are added to the capital asset accounts), depreciation methods and estimated useful lives of capital assets reported in the government-wide statements and proprietary funds are as follows:

	pitalization hreshold	Depreciation Method	Estimated Useful Life
Buildings and improvements Land	\$ 5,000 1	Straight-line N/A	40 to 60 yrs N/A
Equipment, furniture, and vehicles Roads – collectors and residential	5,000 5,000	Straight-line Straight-line	3 to 25 yrs 50 yrs
Water, Wastewater, and Storm water mains, manholes, inlets and culverts Wastewater and Storm water lift and	5,000	Straight-line	60 yrs
pump stations	5,000	Straight-line	45 yrs

N/A – Not applicable

For depreciated assets, the cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. The total interest expense incurred by the primary government in its business-type activities during the current year was \$5,266,537. Of the amount, \$245,124 was included as part of the cost of capital assets under construction in connection with the Pearl River Lift Station and Combined Sewer outlet tunnel.

7. Compensated Absences

- a. Sick Leave primary government employees earn sick leave at the rate of 1 day per month and accumulate to a maximum of 36 days. Accumulated sick leave is not paid to employees upon termination.
- b. Vacation Leave primary government employees earn vacation leave at rates from 10 to 25 days per year based upon the number of years of service. Vacation leave may be accumulated to a maximum of 5 days carryover to the following year. Accumulated vacation leave is paid to employees through cash payments upon termination.
- c. Personal Leave primary government employees earn personal leave at the rate of 2 days per year and 1 day each year for their birthday. Personal leave does not accumulate from year to year.

No liability is reported for vacation, sick, and personal leave.

8. Long-Term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type Statement of Net Assets. Bond premiums and discounts, as well as issuance costs, are deferred and

amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuance are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from actual debt proceeds received, are reported as debt service expenditures.

9. Fund Equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

II. Stewardship, Compliance and Accountability

A. Budgetary Information

Annual budgets are adopted on the cash basis which is not consistent with accounting principles generally accepted in the United States. All annual appropriations lapse at fiscal year end.

On or before August 31, the City Controller submits to the Common Council a proposed operating budget for the year commencing the following January 1. Prior to adoption, the budget is advertised and public hearings are conducted by the Common Council to obtain taxpayer comments. In September of each year, the Common Council through the passage of an ordinance approves the budget for the next year. Copies of the budget ordinance and the advertisement for funds for which property taxes are levied or highway use taxes are received are sent to the Indiana Department of Local Government Finance. The budget becomes legally enacted after the City Controller receives approval of the Indiana Department of Local Government Finance.

The primary government's management cannot transfer budgeted appropriations between object classifications of a budget without approval of the Common Council. The Indiana Department of Local Government Finance must approve any revisions to the appropriations for any fund or any department of the General Fund. The legal level of budgetary control is by object and department within the fund for the General Fund and by object within the fund for all other budgeted funds.

B. Expenditures in Excess of Appropriations

For the year ended December 31, 2007, expenditures exceeded budgeted appropriations in the following funds, by the amounts below:

Fund	Amount			
	_			
Motor Vehicle Highway	\$	799,851		

These expenditures were funded by existing cash reserves.

C. Deficit Fund Equity

At December 31, 2007, the following funds reported deficits in fund equity, which are violations of state statue:

	Deficit
Governmental funds:	
General	\$ 759,348
Economic revitalization	23,392

Fund equity deficits arose primarily from expenditures or expenses exceeding revenues due to the underestimate of current requirements and these deficits will be repaid from future revenues.

III. Detailed Notes on All Funds

A. Deposits and Investments

Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. Indiana Code 5-13-8-1 allows a political subdivision of the State of Indiana to deposit public funds in a financial institution only if the financial institution is a depository eligible to receive state funds; and has a principal office or branch that qualifies to receive public funds of the political subdivision. The bank balances were insured by the Federal Deposit Insurance Corporation or the Public Deposit Insurance Fund, which covers all public funds held in approved depositories.

B. Investments

Authorization for investment activity is stated in Indiana Code 5-13. As of December 31, 2007, the City had no investments.

Investment Policies

Indiana Code 5-13-9 authorizes the City to invest in securities backed by the full faith and credit of the United States Treasury or fully guaranteed by the United States of America and issued by the United States Treasury, a federal agency, a federal instrumentality, or a federal government sponsored enterprise. Indiana Code also authorizes the unit to invest in securities fully guaranteed and issued by a federal agency, a federal instrumentality, or a federal government sponsored enterprise. These investments are required by statute to have a stated final maturity of not more than two years.

Indiana Code also provides for investment in money market mutual funds that are in the form of securities of, or interest in, an open-end, no-load, management-type investment company or investment trust registered under the provision of the federal Investment Company Act of 1940, as amended. Investments in money market mutual funds may not exceed 50% of the funds held by the City and available for investment. The portfolio of an investment company or investment trust used must be limited to direct obligations of the United States of America, obligations issued by a federal agency, a federal instrumentality, or a federal government sponsored enterprise or repurchase agreements fully collateralized by direct obligations of the United States of America or obligations issued by a federal agency, a federal instrumentality, or a federal government sponsored

enterprise. The form of securities of, or interest, in an investment company or investment trust must be rated as AAA, or its equivalent by Standard and Poor's Corporation or its successor or Aaa, or its equivalent, by Moody's Investors Service, Inc., or its successor. The form of securities in an investment company or investment trust should have a stated final maturity of one day.

Additionally, the City may enter into repurchase agreements with depositories designated by the State Board of Finance as depositories for state deposits involving the unit's purchase and guaranteed resale of any interest-bearing obligations issued or fully insured or guaranteed by the United States of America, a United States of America government agency, an instrumentality of the United States of America, or a federal government sponsored enterprise. The repurchase agreement is considered to have a stated final maturity of one day. This agreement must be fully collateralized by interest-bearing obligations as determined by their current market value.

Investment Custodial Credit Risk

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. The City does not have a formal investment policy for custodial credit risk for investments that are uninsured and (1) uncollateralized, (2) collateralized with securities held by the pledging financial institution, or (3) collateralized with securities held by the pledging financial institution's trust department or agent but not in the government's name. At December 31, 2007, the City held no investments of this type.

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The City must follow state statue and limit the stated final maturities of the investments to no more than two years.

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The City does not have a policy in regards to concentration of credit risk. United States of America government and United States of America governmental agency securities are exempt from this policy requirement.

C. Receivables

The Lahr loan receivable has timing and credit characteristics different from typical accounts receivable. This receivable is the result of debt proceeds from the U.S. Department of Housing and Urban Development being subsequently loaned to a developer for the renovation of property. The balance of the receivable as of December 31, 2007, is \$2,937,500 and monthly remittances are scheduled until 2018.

D. Capital Assets

Capital asset activity for the year ended December 31, 2007, was as follows:

Primary Government	Beginning Balance	Adjustment to Balance	Increases	Decreases	Ending Balance
Governmental activities: Capital assets, not being depreciated:					
Land Construction in progress	\$ 17,274,781 22,123,476	\$ 1,573,424 	\$ 443,882 7,165,909	\$ 71,000 18,384,958	\$ 19,221,087 10,904,427
Total capital assets, not being depreciated	39,398,257	1,573,424	7,609,791	18,455,958	30,125,514
Capital assets, being depreciated: Buildings	27,716,537	931,056	2,200,996	-	30,848,589
Improvements other than buildings Machinery and equipment Vehicles	6,928,776 5,042,947 11,677,168	- - 3,225	587,015 332,714 1,133,779	- 24,817 42,221	7,515,791 5,350,844 12,771,951
Infrastructure	156,893,782		7,986,009	25,761	164,854,030
Totals	208,259,210	934,281	12,240,513	92,799	221,341,205
Less accumulated depreciation for: Buildings Improvements other than buildings	5,403,493 1,071,733	263,799	631,261 362,093	-	6,298,553 1,433,826
Machinery and equipment	3,598,098	-	381,724	21,814	3,958,008
Vehicles Infrastructure	8,549,620 41,911,889	-	1,143,405 2,267,067	33,289 25,760	9,659,736 44,153,196
Tatala		202 700			
Totals	60,534,833	263,799	4,785,550	80,863	65,503,319
Total capital assets, being depreciated, net	147,724,377	670,482	7,454,963	11,936	155,837,886
Total governmental activities capital assets, net	\$ 187,122,634	\$ 2,243,906	\$ 15,064,754	\$ 18,467,894	\$ 185,963,400
Business-type acitivities: Capital assets, not being depreciated:					
Land Construction in progress	\$ 710,911 41,863,781	\$ - 	\$ 1,174,873 23,234,588	\$ - 24,165,015	\$ 1,885,784 40,933,354
Total capital assets, not being depreciated	42,574,692		24,409,461	24,165,015	42,819,138
Capital assets, being depreciated:					
Buildings Improvements other than buildings	16,995,008 89,226	-	137,216 10,898	-	17,132,224 100,124
Machinery and equipment	70,636,070	-	1,563,380	214,253 282,427	71,985,197
Vehicles Infrastructure	2,180,526 62,046,066		402,433 21,294,063		2,300,532 83,340,129
Totals	151,946,896		23,407,990	496,680	174,858,206
Less accumulated depreciation for:					
Buildings Improvements other than buildings	1,648,493 37,005	-	367,366 4,097	-	2,015,859 41,102
Machinery and equipment	9,082,421	-	3,520,462	77,252	12,525,631
Vehicles	1,478,377	-	239,133	263,010	1,454,500
Infrastructure	9,944,993		1,377,619		11,322,612
Totals	22,191,289		5,508,677	340,262	27,359,704
Total capital assets, being depreciated, net	129,755,607		17,899,313	156,418	147,498,502
Total business-type activities capital assets, net	\$ 172,330,299	\$	\$ 42,308,774	\$ 24,321,433	\$ 190,317,640

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General government	\$ 301,430
Public safety	976,268
Public works, including depreciation of general infrastructure assets	2,405,637
Health and sanitation	346,942
Culture and recreation	734,097
Total depreciation expense - governmental activities	\$ 4,764,374
Business-type activities:	
Water	\$ 994,412
Wastewater	4,447,401
Other	66,865
Total depreciation expense - business-type activities	\$ 5,508,678

E. Construction Commitments

Construction work in progress is composed of the following:

Project	Total Project Authorized		Expended to December 31, 2007		 Committed	Fι	quired uture nding
Governmental activities:							
Creasy Lane/Fortune Dr	\$ 1	68,023	\$	168,022	\$ 1	\$	-
Lafayette State/Earl Traffic Signal	3	39,715		104,227	235,488		-
Creasy Lane and SR 26 Intersection Impr.	2,9	33,011		2,933,010	1		-
Water and Sewer Ext. LUR	1,6	11,012		1,611,011	1		-
Greenbush Street Reconstruction	6,6	03,176		5,205,569	1,397,607		-
Streetscape Project	9	52,000		147,382	804,618		-
Fire Truck and Equipment		59,534		59,534	-		-
Fire Station #3 Phase II	5	50,000		59,512	490,488		-
Wetland Mitigation	1	60,804		160,803	1		-
Centennial Park	1	06,850		55,366	51,484		-
Zoo Renovations Phase II		634		634	-		-
Concord Road Improvements		57,000		24,690	32,310		-
21st Street Improvements	2	38,862		233,288	5,574		-
Maple Point Extension		10,000		824	9,176		-
21st Street /Elmwood Traffic Signals		75,000		41,859	33,141		-
Concord Road Reconstruction 350 to Brady	2	08,000		98,696	 109,304		
Totals governmental activities	\$ 14,0	73,621	\$	10,904,427	\$ 3,169,194	\$	

Project	 Total Project Authorized		Expended to December 31, 2007		Committed	Requ Futu Fund	ire
Business-type activities:							
New wellfield investigation	\$ 284,491	\$	224,491	\$	60,000	\$	-
Water and Sewer extension LUR	550,000		459,834		90,166		-
Franklin Street watermain replacement	270,903		270,903		-		-
Poland Hill water main extension	60,000		150		59,850		-
TSC watermain extension	47,865		47,865		-		-
Utility service area 21	10,060,790		118,907		9,941,883		-
Onsite chlorine generation equipment	367,182		367,182		-		-
Glick wellfield generator	1,500,000		278,446		1,221,554		-
Scada improvements	189,775		189,775		_		-
South water tower	190,382		190,382		-		-
Pearl river	30,919,043		13,414,166		17,504,877		-
SIA	22,578,275		22,378,275		200,000		-
Prairie Oaks phase II	498,726		199,669		299,057		-
Elliott Ditch phase I	2,886,144		2,666,144		220,000		-
Sewage treatment plant boiler stacks	6,621		6,621		-		-
Rome Drive pumping station land	40,000		212		39,788		-
Omni Site upgrade and replacement	13,404		13,404		-		-
Valley Street	1,500,000		40,245		1,459,755		-
Creasy Lane relief sewer - Lauth sewer	60,000		57,398		2,602		-
South/Kossuth Street sewer backups	 9,285		9,285				
Totals business-type activities	\$ 72,032,886	\$	40,933,354	\$	31,099,532	\$	

F. Interfund Balances and Activity

Interfund Transfers

Interfund transfers for the year ended December 31, 2007, were as follows:

	Transfer To			
	N	lonmajor		
Transfer From	Government			
General Fund Streets Fund	\$	19,480 20		
Nonmajor Governmental		425,700		
Total	\$	445,200		

The primary government typically uses transfers to fund ongoing operating subsidies.

G. Leases

Capital Leases

The primary government has entered into various capital leases for facilities management system upgrade, vehicles, and other equipment. Future minimum lease payments and present values of the net minimum lease payments under these capital leases as of December 31, 2007, are as follows:

	Governmental Activities		siness-type Activities
2008 2009 2010 2011	\$	360,310 187,910 115,830 115,830	\$ 83,919 72,659 72,659 72,660
Total minimum lease payments Less amount representing interest		779,880	301,897
Present value of net minimum lease payments	\$	699,959	\$ 259,765

Assets acquired through capital leases still in effect are as follows:

		overnmental Activities	Business-Type Activities		
Improvements other than buildings Machinery and equipment	\$	184,561 962,545	\$	79,097 249,938	
Transportation equipment		398,437			
Totals	\$	1,545,543	\$	329,035	

H. Long-Term Liabilities

1. General Obligation Bonds

The primary government issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities.

General obligation bonds are direct obligations and pledge the full faith and credit of the primary government. General obligation bonds currently outstanding at year end are as follows:

Purpose	Interest Rates	Amount
Park district bonds of 1998 for aquatic center Park and recreation bonds of 2001 Park and recreation bonds of 2003 County option income tax infrastructure bonds of 2003	4.6% to 4.7% 3.8758% to 5% 3% to 4.3% 3% to 3.6%	\$ 3,915,000 2,795,000 2,160,000 615,000
Total		\$ 9,485,000

Annual debt service requirements to maturity for general obligation bonds are as follows:

Year Ended	(Governmental Activities				
December 31	F	Principal		Principal		Interest
2008	\$	735,000	\$	414,750		
2009		760,000		384,610		
2010		795,000		352,790		
2011		825,000		318,768		
2012		795,000		282,608		
2013-2017		4,135,000		868,388		
2018-2021		1,440,000		64,816		
Totals	\$	9,485,000	\$	2,686,730		

2. Revenue Bonds

The primary government issues bonds to be paid by income derived from the acquired or constructed assets. Revenue bonds outstanding at year end are as follows:

Purpose	Interest Rates	Amount
District parking facility revenue bonds of 1996 Wastewater improvement revenue bonds of 2002 Water refunding revenue bonds of 2003 Sewer works refunding revenue bonds of 2006 Sewer works revenue bonds of 2006	6% 4% to 5.15% 2% to 3.8% 3.5% to 4.5% 4% to 4.75%	\$ 1,909,000 3,350,000 3,225,000 26,790,000 26,455,000
Total Less: Net of bond discounts and premiums		61,729,000 1,235,396
Revenue bonds, net		\$ 60,493,604

Revenue bonds debt service requirements to maturity are as follows:

Year Ended	 Governmental Activities			
December 31	Principal	Interest		
	 		·	
2008	\$ 1,822,000	\$	2,002,422	
2009	2,214,000		2,500,752	
2010	2,316,000		2,401,210	
2011	2,440,000		2,303,213	
2012	2,080,000		2,208,634	
2013-2017	10,082,000		9,799,085	
2018-2022	11,165,000		7,524,327	
2023-2026	 29,610,000		3,104,307	
Totals	\$ 61,729,000	\$	31,843,950	

3. Tax Increment Financing (TIF) Bonds

The Lafayette Redevelopment Authority (a blended component unit of the primary government, and acting on behalf of the City of Lafayette) issues tax incremental financing (TIF) bonds. The TIF bonds are secured by tax proceeds attributable to the assessed valuation within the Lafayette Redevelopment District (the Lafayette Redevelopment District boundaries are conterminous with the City) to finance local public improvement and economic development projects.

Tax incremental financing (TIF) bonds are direct obligations and pledge the full faith and credit of the primary government. TIF bonds currently outstanding at year end are as follows:

Purpose	Interest Rates	Amount
Т игроос	Tates	711100111
1995 Redevelopment Authority lease rental bonds	5.375% to 5.5%	\$ 1,445,000
1996 Redevelopment Authority refunding bonds	5.4% to 5.6%	4,025,000
1997 Redevelopment Authority refunding bonds	3.75% to 5.35%	2,800,000
1998 Redevelopment Authority refunding bonds	4.1% to 4.8%	4,020,000
1999 Redevelopment Authority refunding bonds	4.1% to 4.8%	7,100,000
2001 Redevelopment Authority lease rental bonds - N. 9th St.	4.25% to 4.5%	2,875,000
2001 Redevelopment Authority lease rental bonds - Fire Station	4.375% to 4.5%	4,100,000
2002 Redevelopment Authority lease rental bonds - Twychenham	3.0% to 5.0%	7,355,000
2003 Redevelopment Authority refunding bonds	3.0% to 3.9%	4,125,000
2003 Redevelopment Authority refunding bonds	1.2% to 3.75%	1,635,000
2004 Redevelopment Authority lease rental bonds - Brady Lane	3.25% to 4.1%	5,070,000
2004 Redevelopment Authority refunding bonds	3.0% to 4.1%	9,225,000
2005 Redevelopment Authority bond anticipation notes	4.00%	2,500,000
2004 Renaissance Place Series A bonds	5.50%	2,145,000
2004 Renaissance Place Series B bonds	5.50%	850,000
2006 Redevelopment Authority revenue bonds - Thoroughfare	6.00%	2,995,000
Total		62,265,000
Less: Net of bond discounts and premiums		47,322
TIF bonds, net		\$ 62,217,678

TIF bonds debt service requirements to maturity are as follows:

Year Ended	Governmental Activities			
December 31	Principal	Interest		
2008	\$ 5,905,000	\$	2,963,247	
2009	3,685,000		2,469,772	
2010	3,970,000		2,399,453	
2011	4,195,000		2,234,102	
2012	4,400,000		2,055,360	
2013-2017	24,975,000		7,061,572	
2018-2022	11,810,000		2,254,503	
2023-2027	 3,325,000		313,364	
Totals	\$ 62,265,000	\$	21,751,373	

4. Loans Payable

The Wastewater Utility has entered into two loans from the State Revolving Loan Fund. The funds are loaned to the Utility as planned construction costs are accrued up to the maximums allowed under the loans. The established maximums for the 2000 and 2001 loans are \$59,630,000 and \$12,000,000 respectively. At December 31, 2007, the principal balances for the 2000 and 2001 loans were \$48,360,000 and \$9,702,080 respectively.

The City received a "Section 108" loan from HUD in the amount of \$3,300,000. The proceeds were deposited with a Trustee for subsequent loan to a private developer for the Lahr Project. The developer is currently making timely payments and the current principal balance of the loan at December 31, 2007, is \$2,965,000.

Annual debt service requirements to maturity for the loans are as follows:

	Business-type Activities				
	Principal		Interest		
			·		
2008	\$ 1,545,000	\$	1,211,507		
2009	3,120,000		2,146,126		
2010	3,225,000		1,940,456		
2011	3,335,000		1,919,202		
2012	3,460,000		1,799,698		
2013-2017	20,640,000		6,998,854		
2018-2022	23,265,000		2,700,745		
2023	2,437,080		43,050		
	_				
Totals	\$ 61,027,080	\$	18,759,638		

5. Notes Payable

The primary government has entered into various notes. Annual debt service requirements to maturity for the notes are as follows:

 	Business-typ Activities	
\$ 530,652	\$	72,702
471,579		-
139,457		-
 90,607		
1,723,959		72,702
 62,850		3,888
\$ 1,661,109	\$	68,814
\$	Activities \$ 530,652 491,664 471,579 139,457 90,607 1,723,959 62,850	Activities A \$ 530,652 \$ 491,664

6. Advance Refunding

In prior years, the primary government defeased certain general obligation and other bonds by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments of the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the primary government's financial statements. The following outstanding bonds, at December 31, 2007, were considered defeased:

	Amount
Primary government:	
1991 Redevelopment Authority lease rental - \$5,000,000	\$ 1,700,000
1993 Redevelopement Authority refunding issue - \$4,855,000	1,590,000
1994 Redevelopment Authority lease rental - \$9,365,000	6,430,000
1994 Redevelopment Authority lease rental - \$15,000,000	10,870,000
1994 Redevelopment Authority lease rental - \$5,665,000	3,615,000
1995 Redevelopment Authority lease rental - \$8,200,000	5,790,000
1995 Redevelopment Authority lease rental - \$3,360,000	2,840,000
2002 Sewage Works revenue bonds - \$30,000,000	23,935,000

7. Changes in Long-Term Liabilities

Long-term liability activity for the year ended December 31, 2007, was as follows:

Primary Government	Beginning Balance	Adjustments to Balance	Additions	Reductions	Ending Balance	Due Within One Year
Governmental activities: Bonds payable: General obligation Redevelopment agency Less deferred amount	\$ 10,190,000 65,250,087	\$ -	\$ - 239,913	\$ 705,000 3,225,000	\$ 9,485,000 62,265,000	\$ 735,000 5,905,000
on refunding	146,675			14,667	132,008	
Total bonds payable	75,293,412	-	239,913	3,915,333	71,617,992	6,640,000
Capital leases Notes payable Net pension obligation Compensated absences	546,096 1,117,147 25,159,558 9,223	1,030,064 - -	454,217 - - -	300,354 486,102 1,142,118 9,223	699,959 1,661,109 24,017,440	323,595 489,257 - -
Total governmental activities long-term liabilities	\$ 102,125,436	\$ 1,030,064	\$ 694,130	\$ 5,853,130	\$ 97,996,500	\$ 7,452,852
Business-type activities: Revenue bonds payable:						
Water Utility Wastewater Utility Economic development	\$ 3,865,000 58,091,000 90,000	\$ - - -	\$ - - -	\$ 640,000 1,496,000 90,000	\$ 3,225,000 56,595,000	\$ 670,000 1,025,000
District parking facility Less deferred amount	2,025,000	-	-	116,000	1,909,000	127,000
on refunding	1,649,412			118,758	1,530,654	
Total revenue bonds payable	62,421,588	-	-	2,223,242	60,198,346	1,822,000
Loans payable Notes payable	62,137,080 135,342	3,015,000	-	4,125,000 66,528	61,027,080 68,814	3,035,000 68,814
Capital leases	36,692		249,938	26,865	259,765	66,315
Total business-type activities long-term liabilities	\$ 124,730,702	\$ 3,015,000	\$ 249,938	\$ 6,441,635	\$ 121,554,005	\$ 4,992,129

I. Contingent Receivable – Forgivable Loans

The City has contingent receivables resulting from rehabilitation and improvement loans made through various Community Development Block Grant and Home Investment Partnership Programs. The loans become receivable only if recipients do not meet occupancy or other requirements. Loans balances are systematically "forgiven" (reduced without cash payment) each year the recipient meets the requirements. The receivable is contingent upon the recipient not meeting the requirements and the amount of the receivable is not known until that time. The following schedule shows the changes in this contingent receivable for 2007:

Beginning Balance, January 1	\$ 5,425,843
New loans Amounts forgiven	1,208,947 (173,993)
Principal amount paid on loans	(137,735)
Ending Balance, December 31	\$ 6,323,062

J. Restricted Assets

The balances of restricted asset accounts in the enterprise funds are as follows:

Customer deposits	\$ 108,363
Revenue bond operations and maintenance account	20,967,449
Total restricted assets	\$ 21,075,812

K. Restatements and Reclassifications

For the year ended December 31, 2007, certain changes have been made to the financial statements to more appropriately reflect financial activity of the primary government. The following schedule presents a summary of restated beginning balances by fund type. New funds represent the inclusion of existing funds which were not presented in the prior report. Prior period adjustments represent corrections in the presentation of capital assets and liabilities:

Balance as Reported December 31,				Prior Period		Balance as Restated January 1,			
Opinion Unit		2006		New Funds		Adjustments		2007	
Governmental activities Business-type activities Other governmental funds Wastewater Utility	\$	111,302,968 92,704,356 15,673,256 62,067,738	\$	(830,064) 28,498 -	\$	2,256,907 1,175,000 (85,680) 1,175,000	\$	112,729,811 93,907,854 15,587,576 63,242,738	
Other enterprise funds		1,242,877		28,498				1,271,375	

IV. Other Information

A. Risk Management

The primary government is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; job related illnesses or injuries to employees; dental and vision medical benefits to employees; unemployment compensation benefits; and natural disasters.

The risks of torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters are covered by commercial insurance from independent third parties. Settled claims from these risks have not exceeded commercial insurance coverage for the past three years. There were no significant reductions in insurance by major category of risk.

Dental and Vision Medical Benefits

The primary government has chosen to establish a risk financing fund for risks associated with medical benefits to employees for dental and vision coverage. The risk financing fund is accounted for in the Dental/Vision Insurance Fund, an internal service fund, where assets are set aside for claim settlements. A premium is charged to each fund that accounts for dental and vision coverage. The total charge allocated to each of the funds is calculated using trends in actual claims experience. The plan is administered by Stewart Miller. Provisions are also made for unexpected and unusual claims.

Claim expenditures and liabilities of the fund are reported when it is probable that a loss has occurred.

Changes in the balance of claim liabilities during the past two years are as follows:

	2007	2006
Unpaid claims, beginning of fiscal year	\$ -	\$ -
Incurred claims	569,334	555,186
Claim payments	569,334	555,186
Unpaid claims, end of fiscal year	\$ -	\$ -

Job Related Illnesses or Injuries to Employees

The primary government has chosen to establish a risk financing fund for risks associated with job related illnesses or injuries to employees. The risk financing fund is accounted for in the General Fund where assets are set aside for claim settlements. An excess policy through commercial insurance covers individual claims in excess of \$250,000 per individual and \$1,000,000 per aggregate annually. Settled claims resulting from this risk did not exceed commercial insurance coverage in the past three years.

Claim expenditures and liabilities of the fund are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. These losses include an estimate of claims that have been incurred but not reported (IBNRs). Claim liabilities are calculated considering the effects of inflation, recent claim settlement trends, including frequency and amounts of pay outs, and other economic and social factors.

Changes in the balance of claim liabilities during the past two years are as follows:

	2007	2006
Unpaid claims, beginning of fiscal year Incurred claims	\$ - 178,893	\$ - 165,760
Claim payments	178,893	165,760
Unpaid claims, end of fiscal year	\$ -	\$ -

Unemployment Compensation Benefits

The primary government has chosen to establish a risk financing fund for risks associated with unemployment compensation insurance. The risk financing fund is accounted for in each fund from where the employee's salary was paid.

Claim expenditures and liabilities of the fund are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. These losses include an estimate of claims that have been incurred but not reported (IBNRs). Claim liabilities are calculated considering the effects of inflation, recent claim settlement trends including frequency and amounts of pay outs and other economic and social factors.

Changes in the balance of claim liabilities during the past two years are as follows:

	2007	2006
Unpaid claims, beginning of fiscal year Incurred claims	\$ - 30.334	\$ - 58.378
Claim payments	30,334	58,378
Unpaid claims, end of fiscal year	\$ -	\$ -

B. Related Party Transactions

During the period in which financial statements are presented, the primary government had material transactions with Gary Henriott, Board of Works Member, in relation to insurance coverage in the amount of \$272,965. No amount was due as of the balance sheet date.

C. Improper Local Tax Distribution

The Tippecanoe County Auditor discovered errors made in the distribution of tax increment financing district taxes collected in 2007 resulting in an estimated net overpayment to the City of approximately \$1,225,000. The City and County have not settled on the exact amount of the error or the method of reimbursement.

D. Subsequent Events

Lafayette Neighborhood Housing Service declared bankruptcy in 2007 and the City accepted approximately \$324,000 in loans receivable as a result in 2008.

The City authorized the sale of two bond issues on March 3, 2008. One issue was the Sewage Works Revenue Bonds of 2008, authorized in the aggregate amount of \$5,000,000. The other bond issue was the Redevelopment Tax Increment Revenue Bonds of 2008 in the aggregate amount of \$5,000,000.

The City authorized and entered into various construction contracts during the period January 1 to June 3, 2008, in the total aggregate amount of \$7,174,560.

E. Section 108 Loan

The City received a "Section 108" loan from HUD in the amount of \$3,300,000. The proceeds were deposited with a Trustee for subsequent loan to a private developer for the Lahr Project. The developer is responsible for the Loan Repayment. The City has a liability connected with the loan in the event of default by the developer. The City pledged as security for the loan future Community Development Block Grant and Program Income Funds in the event the developer would default. The liability is contingent upon the default of the developer and the amount would be the outstanding principal and interest at the time of the default. The developer is currently making timely payments and the current principal balance of the loan at December 31, 2007, is \$2,965,000.

F. Conduit Debt Obligation

The primary government has issued the Indiana Variable Rate Demand Economic Development Revenue Bonds of 2003 to provide financial assistance to private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. Neither the primary government, the State, nor any political subdivision thereof is obligated in any manner for the repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

As of December 31, 2007, the sole series of bonds outstanding had an aggregate principal amount payable of \$2,040,000.

G. City/County Interlocal Agreement

An interlocal agreement between the Tippecanoe County Redevelopment Commission and the City of Lafayette Redevelopment Commission was entered into in 2001. The agreement provides for the allocation of TIF distributions related to the Southeast Industrial Expansion economic development area and the McCarty Lane economic development area.

Under the terms of the agreement, Tippecanoe County established a Southeast Industrial Expansion economic development TIF district to finance public improvements within the defined district. The City had established the McCarty TIF district. In accordance with the interlocal agreement, the public improvements mutually benefit the districts.

The County has pledged one-half of the actual TIF proceeds from the Southeast Industrial Expansion district for the agreed upon public improvements which will be constructed and owned by the City. The City has pledged one-half of the actual TIF proceeds from the McCarty Lane TIF district for the agreed upon public improvements which will be constructed and owned by the County.

Under the terms of the agreement, the County has established a Southeast Industrial TIF fund to account for the funds used to pay for the public improvements which will be constructed and administered by the City. The payments for these projects are initiated by the City then reviewed, approved and paid by the County. At December 31, 2007, the Southeast Industrial TIF fund had \$266,768 held for these capital projects.

The City has established a TIF County's South East fund to account for the McCarty TIF district funds used to pay for the public improvements which will be constructed and administered by the County. The payments for these projects are initiated by the County then reviewed, approved and paid by the City. At December 31, 2007, the TIF County's South East fund had \$734,453 held for these capital projects.

H. Postemployment Benefits

In addition to the pension benefits described below, effective January 1, 2004, the primary government provides a portion of postemployment health insurance benefits, as authorized by Indiana Code 5-10-8, to all employees who retire from the primary government. The total of said benefits shall be \$4,800, credited at a rate of \$100 per month for the retiree to continue coverage under the City health insurance plan. This benefit will terminate at the \$4,800 individual limit, or immediately upon the employee or spouse/dependent becoming covered by another group plan with no preexisting health clause, or if the employee or spouse/dependent becomes eligible for Medicare. Currently, 30 employees meet these eligibility requirements. The primary government provides 100% of these postemployment benefits. Expenditures for those postemployment benefits are recognized on a pay-asyou-go basis. During the year ended December 31, 2007, expenditures of \$4,600 for police, \$2,800 for fire, and \$1,100 for water pollution control (wastewater) were recognized for postemployment benefits.

I. Pension Plans

1. Agent Multiple-Employer and Single-Employer Defined Benefit Pension Plans

a. Public Employees' Retirement Fund

Plan Description

The primary government contributes to the Indiana Public Employees' Retirement Fund (PERF), a defined benefit pension plan. PERF is an agent multiple-employer public employee retirement system, which provides retirement benefits to plan members and beneficiaries. All full-time employees are eligible to participate in the defined benefit plan. State statutes (IC 5-10.2 and 5-10.3) govern, through the PERF Board, most requirements of the system and give the primary government authority to contribute to the plan. The PERF retirement benefit consists of the pension provided by employer contributions plus an annuity provided by the member's annuity savings account. The annuity savings account consists of member's contributions, set by state statute at 3% of compensation, plus the interest credited to the member's account. The employer may elect to make the contributions on behalf of the member.

PERF administers the plan and issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole and for its participants. The report may be obtained by contacting:

Public Employees' Retirement Fund Harrison Building, Room 800 143 West Market Street Indianapolis, IN 46204 Ph. (317) 233-4162

Funding Policy and Annual Pension Cost

The contribution requirements of plan members for PERF are established by the Board of Trustees of PERF. The primary government's annual pension cost and related information, as provided by the actuary, is presented in this note.

b. 1925 Police Officers' Pension Plan

Plan Description

The primary government contributes to the 1925 Police Officers' Pension Plan which is a single-employer defined benefit pension plan. The plan is administered by the local pension board as authorized by state statute (IC 36-8-6). The plan provides retirement, disability, and death benefits to plan members and beneficiaries. The plan was established by the plan administrator, as provided by state statute. The plan administrator does not issue a publicly available financial report that includes financial statements and required supplementary information of the plan.

Funding Policy and Annual Pension Cost

The contribution requirements of plan members for the 1925 Police Officers' Pension Plan are established by state statute. The primary government's annual pension cost and related information as provided by the actuary, is presented in this note.

The use of the pay-as-you-go actuarial cost method by the primary government results in significant underfunding of the plan. Therefore, the Net Pension Obligation (NPO) is not reflected in the financial statements of the pension trust funds.

c. 1937 Firefighters' Pension Plan

Plan Description

The primary government contributes to the 1937 Firefighters' Pension Plan which is a single-employer defined benefit pension plan. The plan is administered by the local pension board as authorized by state statute (IC 36-8-7). The plan provides retirement, disability, and death benefits to plan members and beneficiaries. The plan was established by the plan administrator, as provided by state statute. The plan administrator does not issue a publicly available financial report that includes financial statements and required supplementary information of the plan.

Funding Policy and Annual Pension Cost

The contribution requirements of plan members for the 1937 Firefighters' Pension Plan are established by state statute. The primary government's annual pension cost and related information, as provided by the actuary, is presented in this note.

Actuarial Information for the Above Plans

			PERF	1	925 Police Officers' Pension		1937 Firefighters' Pension
Annual required contribution Interest on net pension obligation Adjustment to annual required contribution		\$	725,972 (36,375) 41,453	\$	1,554,200 517,700 (643,400)	2,951,300 900,600 (1,119,300)
Annual pension cost Contributions made			731,050 655,965		1,428,500 1,855,056		2,732,600 1,925,456
Increase (decrease) in net pen Net pension obligation, beginn	•		75,085 (501,730)		(426,556 8,627,657		807,144 15,009,195
Net pension obligation, end of	year	\$	(426,645)	\$	8,201,101		15,816,339
	PERF		Of	fice	olice ers' ion		1937 Firefighters' Pension
Contribution rates: City Plan members	5.50% 3%		1,0		9%		515% 6%
Actuarial valuation date Actuarial cost method Amortization method	tion date 07-01-07 method Entry age ethod Level percentage of projected		01-01-07 Entry age Level percentage of projected payroll, closed		01-01-07 Entry age Level percentage of projected payroll, closed		
Amortization period Amortization period	payroll, closed 40 years	•			ars	۲	40 years
(from date) Asset valuation method	07-1-97 4 year smoothed mark	æt	4	ye	-77 ar market	sm	12-31-77 4 year oothed market
Actuarial Assumptio	ons		PERF		1925 Police Officers' Pension	Э	1937 Firefighters' Pension
Investment rate of return			7.25%		7%		7%
Projected future salary increase Total Attributed to inflation Attributed to merit/seniority Cost-of-living adjustments	:s.		5% 4% 1% 2%		5% 4% 1% 0%		5% 4% 1% 0%

Three Year Trend Information

	Year Ending	Pe	Annual ension Cost (APC)	Percentage of APC Contributed	Net Pension Obligation
PERF	06-30-05 06-30-06 06-30-07	\$	574,986 622,914 731,050	105% 100% 90%	\$ (502,370) (501,730) (426,645)
1925 Police Officers' Pension Plan	12-31-05 12-31-06 12-31-07		1,526,400 1,545,800 1,428,500	60% 166% 130%	9,646,385 8,627,657 8,201,101
1937 Firefighters' Pension Plan	12-31-05 12-31-06 12-31-07		2,415,700 2,485,000 2,732,600	100% 100% 100%	16,065,993 15,009,195 15,816,339

Membership in the 1925 Police Officers' Pension Plan and the 1937 Firefighters' Pension Plan at January 1, 2007, was comprised of the following:

	1925 Police Officers' Pension	1937 Firefighters' Pension
Retires and beneficiaries currently receiving benefits Terminated employees entitled to but	61	88
not yet receiving benefits Current active employees	0 0	0 3

2. Cost-Sharing Multiple-Employer Defined Benefit Pension Plan

1977 Police Officers' and Firefighters' Pension and Disability Fund

Plan Description

The primary government contributes to the 1977 Police Officers' and Firefighters' Pension and Disability Fund, a cost-sharing multiple-employer defined benefit pension plan administered by the Indiana Public Employees' Retirement Plan (PERF) for all police officers and firefighters hired after April 30, 1977.

State statute (IC 36-8-8) regulates the operations of the system, including benefits, vesting and requirements for contributions by employers and by employees. Covered employees may retire at age 55 with 20 years of service. An employee with 20 years of service may leave service, but will not receive benefits until reaching age 55. The plan also provides for death and disability benefits.

PERF issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole and for its participants. That report may be obtained by contacting:

Public Employees' Retirement Fund Harrison Building, Room 800 143 West Market Street Indianapolis, IN 46204 Ph. (317) 233-4162

Funding Policy and Annual Pension Costs

Plan members are required to contribute 6% of the first-class police officers' and firefighters' salary and the primary government is to contribute at an actuarially determined rate. The current rate, which has not changed since the inception of the plan, is 21% of the first-class police officers' and firefighters' salary. The contribution requirements of plan members and the primary government are established by the Board of Trustees of PERF. The primary government's contributions to the plan for the years ending December 31, 2007, 2006, and 2005, were \$2,453,268, \$2,367,347, and \$2,237,763, respectively, equal to the required contributions for each year.

CITY OF LAFAYETTE REQUIRED SUPPLEMENTARY INFORMATION SCHEDULES OF FUNDING PROGRESS

		Public En	nployees' Retirem	nent Fund		
Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (a-b)	Funded Ratio (a/b)	Covered Payroll (c)	Unfunded AAL as a Percentage of Covered Payroll ((a-b)/c)
07-01-05 07-01-06 07-01-07	\$ 10,283,049 11,015,226 12,322,372	11,680,864 13,030,374	\$ (1,033,885) (665,638) (708,002) lice Officers' Pens	91% 94% 95%	\$ 11,449,596 12,224,390 12,485,467	(9%) (5%) (6%)
	Actuarial	Actuarial Accrued	ilice Officers i effe	301111411		Unfunded AAL as a Percentage
Actuarial Valuation Date	Value of Assets (a)	Liability (AAL) (b)	Unfunded AAL (a-b)	Funded Ratio (a/b)	Covered Payroll (c)	of Covered Payroll ((a-b)/c)
01-01-02 01-01-03 01-01-04 01-01-05 01-01-06 01-01-07	\$ 1,347,018 1,534,461 953,193 135,770 (157,220 861,582	23,676,100 22,607,400 22,318,500 22,696,700	\$(22,766,282) (22,141,639) (21,654,207) (22,182,730) (22,853,920) (20,216,718)	6% 6% 4% 1% (1%) 4%	\$ 299,400 392,600 218,200 224,200 189,100 95,400	(7,604%) (5,640%) (9,924%) (9,894%) (12,086%) (21,192%)
		1937 F	irefighters' Pension	on Plan		
Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (a-b)	Funded Ratio (a/b)	Covered Payroll (c)	Unfunded AAL as a Percentage of Covered Payroll ((a-b)/c)
01-01-02 01-01-03 01-01-04 01-01-05 01-01-06 01-01-07	\$ 1,593,225 2,258,287 1,506,063 1,355,120 1,058,018 1,562,361	33,855,200 35,630,100 34,737,800	\$ (34,924,175) (31,596,913) (34,124,037) (33,382,680) (34,497,482) (37,116,339)	4% 7% 4% 4% 3% 4%	\$ 626,500 1,065,200 610,800 582,700 614,300 572,700	(5,574%) (2,966%) (5,587%) (5,729%) (5,616%) (6,481%)

CITY OF LAFAYETTE REQUIRED SUPPLEMENTARY INFORMATION SCHEDULES OF CONTRIBUTIONS FROM THE EMPLOYER AND OTHER CONTRIBUTING ENTITIES

1925	Police	Officers'	Pension	Plan
1323	I UIICE	OHICEIS	1 61131011	ı ıaıı

_	Year	Annual Required Contribution		ge of ARC ibuted
	Ending	(ARC)	City	State
	12-31-02 12-31-03 12-31-04 12-31-05	\$ 2,594,800 2,597,100 2,636,900 1,640,900	29% 0% 4% 7%	34% 33% 18% 49%
	12-31-06 12-31-07	1,676,800 1,554,200	104% 49%	49% 70%

1937 Firefighters' Pension Plan

Year	Annual Required Contribution	Percentage of ARC Contributed		
Ending	(ARC)	City	City State	
12-31-02 12-31-03	\$ 3,964,200 4,051,800	38% 0%	31% 29%	
12-31-04	4,220,700	5%	37%	
12-31-05	2,605,400	9%	42%	
12-31-06 12-31-07	2,703,200 2,951,300	91% 16%	40% 50%	

CITY OF LAFAYETTE AUDIT RESULTS AND COMMENTS

INTERNAL CONTROLS

Controls over the recording of financial information are insufficient to insure fairly presented financial statements. Non-routine entries and unusual and unexpected events are not reviewed to insure all aspects of the transactions are properly reflected in the financial statements. Large errors identified during the audit included the following:

- (1) An early-retirement incentive liability to a fireman was posted twice. This resulted in both the accounts payable and expense being overstated by \$99,520.
- (2) A bond payment from the Wastewater Utility in the amount of \$885,230 was not recorded in the financial records when the bank removed the funds from the bank account earlier than expected. This resulted in the bond liability being overstated by \$290,000, the accrued interest liability overstated by \$595,230, and cash being overstated by \$885,230 as of December 31, 2007.
- (3) No entries were made to the Taxes Receivable and Intergovernmental Receivable accounts during 2007 to reflect the transactions during the year or balance as of December 31, 2007. The understatement in Taxes Receivable, Intergovernmental Receivable, and revenue was \$950,834, \$346,051, and \$1,296,885, respectively.
- (4) Receivables for the improvement of sidewalks due from property owners in the amount of \$74,722 were omitted from the financial statements.
- (5) Transactions and account balances associated with a debt owed to the U.S. Department of Housing and Urban Development that is being paid using collections from an outside entity were omitted from the financial statements. Cash, loan receivable, interest payable, loan payable and fund balance were understated \$140,780, \$2,937,500, \$81,258, \$2,965,000, and \$32,022, respectively.
- (6) Interest incurred during the construction phase of the Pearl River Lift Station and Combined Sewer Outlet Tunnel project in excess of any interest earnings was not capitalized as a cost of the infrastructure. This resulted in the overstatement of interest expense and understatement of construction work in progress of \$245,124.
- (7) Accrued wages payable were incorrectly calculated as of December 31, 2007, resulting in understatement of expense and the liability by \$115,885.
- (8) The additional cash given the City in 2007 to be held on behalf of the County due to contractual arrangement was not posted as a liability of the City but simply as revenue. This resulted in an understatement of liability and overstatement of fund balance of \$338,300.
- (9) Reimbursement owed to two outside entities for past debt payments made on the City's behalf totaling \$830,064 was omitted from the financial statements.

Subsequent adjusting entries made by the City corrected the financial statements to the extent that, as reported in the Independent Auditor's Report on Financial Statements and Supplementary Schedule of Expenditures of Federal Awards, they are fairly presented.

CITY OF LAFAYETTE AUDIT RESULTS AND COMMENTS (Continued)

Controls over the receipting, disbursing, recording, and accounting for the financial activities are necessary to avoid substantial risk of invalid transactions, inaccurate records and financial statements and incorrect decision making. (Accounting and Uniform Compliance Guidelines Manual for Cities and Towns, Chapter 7)

PRIOR PERIOD ADJUSTMENTS

The following adjustments were made to the 2007 financial records as corrections for omissions and errors made in prior periods:

- (1) Interest of \$338,855 expensed in 2005 and 2006 was capitalized as a cost of the applicable project.
- (2) Assets costing \$2,256,349 purchased in prior periods were capitalized with the accompanying accumulated depreciation of \$263,799.
- (3) Loan principal was reduced \$1,175,000 for payments made in prior periods.

Governmental units should have internal controls in effect which provide reasonable assurance regarding the reliability of financial information and records, effectiveness and efficiency of operations, proper execution of management's objectives, and compliance with laws and regulations. Among other things, segregation of duties, safeguarding controls over cash and all other assets and all forms of information processing are necessary for proper internal control. (Accounting and Uniform Compliance Guidelines Manual for Cities and Towns, Chapter 7)

Compliance is required, as applicable, with generally accepted accounting principles, and standards issued by the Governmental Accounting Standards Board, Financial Accounting Standards Board, and other standards setting bodies and also with various accounting guides, manuals and other publications. Controls over the receipting, disbursing, recording, and accounting for the financial activities are necessary to avoid substantial risk of invalid transactions, inaccurate records and financial statements and incorrect decision making. (Accounting and Uniform Compliance Guidelines Manual for Cities and Towns, Chapter 7)

OVERDRAWN CASH BALANCES

The cash balance of the General Fund and Economic Revitalization Fund were overdrawn at December 31, 2007, by \$933,667.97 and \$23,391.70, respectively.

The cash balance of any fund may not be reduced below zero. Routinely overdrawn funds could be an indicator of serious financial problems which should be investigated by the governmental unit. (Accounting and Uniform Compliance Guidelines Manual for Cities and Towns, Chapter 7)

CITY OF LAFAYETTE AUDIT RESULTS AND COMMENTS (Continued)

ORDINANCES AND RESOLUTIONS - DROP PROGRAM

Payments of the Deferred Retirement Option Plan (DROP) benefits made to two firefighters in 2007 were improperly computed by the City. The salary used to compute both the retirement benefit and monthly retirement was not the salary approved by the City Council when the firefighters entered the DROP program. This error in computation has caused the firefighters to be overpaid a total of \$5,757.83 for both their retirement benefit payments and their monthly pension benefit.

Indiana Code 36-8-8.5-12 provides the required methodology for the computation of the DROP benefits.

Each governmental unit is responsible for complying with the ordinances, resolutions, and policies it adopts. (Accounting and Uniform Compliance Guidelines Manual for Cities and Towns, Chapter 7)

Governmental units have a responsibility to collect amounts owed to the governmental unit pursuant to procedures authorized by statute. (Accounting and Uniform Compliance Guidelines Manual for Cities and Towns, Chapter 7)

APPROPRIATIONS

The records presented for audit indicated the Motor Vehicle Highway fund had \$799,851 in expenditures in excess of budgeted appropriations.

This excess was due to the Motor Vehicle Highway Fund purchasing all supplies, including gas, oil, and parts for most City vehicles and then recouping these costs from the other City departments as they are used.

Indiana Code 6-1.1-18-4 states in part: "... the proper officers of a political subdivision shall appropriate funds in such a manner that the expenditures for a year do not exceed its budget for that year as finally determined under this article."

PAYROLL RECORDS AND PRACTICES

Computerized payroll records indicate that two-week pay periods are the same for all employees and payroll checks are issued one week after the end of the pay period. City personnel stated that the pay period for salaried employees ends the day checks are issued and that the recorded pay periods per the computerized payroll records are not correct for these employees. Policies and procedures should be implemented to provide the internal controls that would promote consistency of payroll procedures and actual practices and prevent potential over/under payments of salary.

Compliance is required, as applicable, with generally accepted accounting principles, and standards issued by the Governmental Accounting Standards Board, Financial Accounting Standards Board, and other standards setting bodies and also with various accounting guides, manuals and other publications. (Accounting and Uniform Compliance Guidelines Manual for Cities and Towns, Chapter 7)

SUPPLEMENTAL AUDIT OF FEDERAL AWARDS

STATE BOARD OF ACCOUNTS 302 WEST WASHINGTON STREET ROOM E418 INDIANAPOLIS, INDIANA 46204-2769

> Telephone: (317) 232-2513 Fax: (317) 232-4711 Web Site: www.in.gov/sboa

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

TO: THE OFFICIALS OF THE CITY OF LAFAYETTE, TIPPECANOE COUNTY, INDIANA

Compliance

We have audited the compliance of the City of Lafayette (City) with the types of compliance requirements described in the <u>U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement</u> that are applicable to its major federal program for the year ended December 31, 2007. The City's major federal program is identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal program is the responsibility of the City's management. Our responsibility is to express an opinion on the City's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States; the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States; and OMB Circular A-133, <u>Audits of States</u>, <u>Local Governments</u>, <u>and Non-Profit Organizations</u>. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the City's compliance with those requirements.

In our opinion, the City complied in all material respects with the requirements referred to above that are applicable to its major federal program for the year ended December 31, 2007.

Internal Control Over Compliance

The management of the City is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the City's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133 (Continued)

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of the City's management and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties. In accordance with Indiana Code 5-11-5-1, this report is a part of the public records of the State Board of Accounts and of the office examined.

STATE BOARD OF ACCOUNTS

August 13, 2008

CITY OF LAFAYETTE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For The Year Ended December 31, 2007

Federal Grantor Agency/Pass-Through Entity Cluster Title/Program Title/Project Title	Federal CFDA Number	Pass-Through Entity (or Other) Identifying Number	Total Federal Awards Expended
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT Direct Grant Community Development Block Grant - Entitlement and Housing and Urban Development Administered Small Cities Cluster			
Community Development Block Grants/Entitlement Grants	14.218	B05-MC-18008 B06-MC-18008 B07-MC-18008	\$ 526,946 202,210 76,109
Total for program			805,265
Home Investment Partnerships Program	14.239	M03-DC-180212 M04-DC-180212 M05-DC-180212 M06-DC-180212 M07-DC-180212	40,000 661,058 287,236 169,387 93,072
Total for program			1,250,753
Total for federal grantor agency			2,056,018
U.S. DEPARTMENT OF JUSTICE Direct Grant	40		
Edward Byrne Memorial Justice Assistance Grant Program	16.738	2006-F4498-IN-DJ	1,453
U.S. DEPARTMENT OF TRANSPORTATION Pass-Through Indiana Criminal Justice Institute Highway Safety Cluster			
State and Community Highway Safety	20.600	PT-08-04-01-40	13,440
Alcohol Traffic Safety and Drunk Driving Prevention Incentive Grants	20.601	PT-07-04-01-47 154AL-07-02-02-04 K8-07-03-01-20 K4-2008-02-02-07	45,082 117,565 35,728 15,367
Total for program			213,742
Total for federal grantor agency			227,182
U.S. DEPARTMENT OF HOMELAND SECURITY Pass-Through Indiana Department of Homeland Security Public Assistance Disaster Grants	97.036	FIPS# 157-40788-00	89.658
	31.030	1153# 137-40700-00	
Total federal awards expended			\$ 2,374,311

The accompanying notes are an integral part of the Schedule of Expenditures of Federal Awards.

CITY OF LAFAYETTE NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

Note 1. Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of the City of Lafayette (primary government) and is presented in accordance with the requirements of OMB Circular A-133, <u>Audits of States, Local Governments, and Non-Profit Organizations</u>. Accordingly, the amount of federal awards expended is based on when the activity related to the award occurs. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

Note 2. Subrecipients

Of the federal expenditures presented in the schedule, the primary government provided federal awards to subrecipients as follows for the year ended December 31, 2007:

Program Title	Federal CFDA Number	Amount Provided to Subrecipents
Community Development Block Grants/Entitlement Grants	14.218	
,		

CITY OF LAFAYETTE SCHEDULE OF FINDINGS AND QUESTIONED COSTS

Section I – Summary of Auditor's Results

Financial Statements:

Type of auditor's report issued: Unqualified

Internal control over financial reporting:

Material weaknesses identified? ves

Reportable conditions identified that are not considered to be

material weaknesses?

Noncompliance material to financial statements noted? no

Federal Awards:

Internal control over major programs:

Material weaknesses identified? no

Reportable conditions identified that are not considered to be

material weaknesses? none reported

Type of auditor's report issued on compliance for major programs: Unqualified

Any audit findings disclosed that are required to be reported in accordance with Section 510(a) of Circular A-133?

no

Identification of Major Program:

CFDA

Number Name of Federal Program or Cluster

14.239 Home Investment Partnerships Program

Dollar threshold used to distinguish between Type A and Type B programs: \$300,000

Auditee qualified as low-risk auditee?

Section II - Financial Statement Findings

FINDING 2007-1 - NON-ROUTINE, UNUSUAL, AND UNEXPECTED EVENTS.

Routine audit testing procedures disclosed certain deficiencies in internal control that were considered to be material weaknesses. Nonroutine entries and unusual and unexpected events are not reviewed to insure all aspects of the transactions are properly reflected in the financial statements. After a review of audit findings, the City posted adjustments to the records to mitigate the following items:

- (1) An early-retirement incentive liability to a fireman was posted twice. This resulted in both the accounts payable and expense being overstated by \$99,520.
- (2) Receivables for the improvement of sidewalks due from property owners in the amount of \$74,722 were omitted from the financial statements.

CITY OF LAFAYETTE SCHEDULE OF FINDINGS AND QUESTIONED COSTS (Continued)

- (3) Transactions and account balances associated with a debt owed to the U.S. Department of Housing and Urban Development that is being paid using collections from an outside entity were omitted from the financial statements. Cash, loan receivable, interest payable, loan payable and fund balance were understated \$140,780, \$2,937,500, \$81,258, \$2,965,000, and \$32,022, respectively.
- (4) Interest incurred during the construction phase of the Pearl River Lift Station and Combined Sewer Outlet Tunnel project in excess of any interest earnings was not capitalized as a cost of the infrastructure. This resulted in the overstatement of interest expense and understatement of construction work in progress of \$245,124.
- (5) The additional cash given the City in 2007 to be held on behalf of the County due to contractual arrangement was not posted as a liability of the City but simply as revenue. This resulted in an understatement of liability and overstatement of fund balance of \$338,300.
- (6) Reimbursement owed to two outside entities for past debt payments made on the City's behalf totaling \$830,064 was omitted from the financial statements.

The City is responsible for maintaining an internal control system that provides for the ability to initiate, authorize, record, process, and report financial data reliably in accordance with generally accepted accounting principles. Adequate internal control is necessary to allow management and employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. (Accounting and Uniform Compliance Guidelines Manual for Cities and Towns, Chapter 7)

FINDING 2007-2, FISCAL YEAR END REPORTING PROCESS

Routine audit testing procedures disclosed certain deficiencies in internal control that were considered to be material weaknesses. An ineffective control environment exists over the period-end financial reporting process, including controls over procedures used to initiate, authorize, record, and process journal entries into the general ledger; and record recurring and nonrecurring adjustments to the financial statements. After a review of audit findings, the City posted adjustments to the records to mitigate the following items with the exception of the understatement of the year end accrual for wages payable:

- (1) A bond payment from the Wastewater Utility in the amount of \$885,230 was not recorded in the financial records when the bank removed the funds from the bank account earlier than expected. This resulted in the bond liability being overstated by \$290,000, the accrued interest liability overstate by \$595,230, and cash being overstated by \$885,230 as of December 31, 2007.
- (2) No entries were made to the Taxes Receivable and Intergovernmental Receivable accounts during 2007 to reflect the transactions during the year or balance as of December 31, 2007. The understatement in Taxes Receivable, Intergovernmental Receivable, and revenue was \$950,834, \$346,051, and \$1,296,885, respectively.
- (3) Accrued wages payable were incorrectly calculated as of December 31, 2007, resulting in understatement of expense and the liability by \$115,885.

CITY OF LAFAYETTE SCHEDULE OF FINDINGS AND QUESTIONED COSTS (Continued)

The City is responsible for maintaining an internal control system that provides for the ability to initiate, authorize, record, process, and report financial data reliably in accordance with generally accepted accounting principles. Adequate internal control is necessary to allow management and employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. (Accounting and Uniform Compliance Guidelines Manual for Cities and Towns, Chapter 7)

FINDING 2007-3, PRIOR PERIOD ADJUSTMENTS

The City revised job descriptions and instituted new procedures which resulted in the following adjustments being made in 2007 as corrections for omissions and errors made in prior periods due to an ineffective control environment:

- (1) Interest of \$338,855 expensed in 2005 and 2006 was capitalized as a cost of the applicable project.
- (2) Assets costing \$2,256,349 purchased in prior periods were capitalized with the accompanying accumulated depreciation of \$263,799.
- (3) Loan principal was reduced \$1,175,000 for payments made in prior periods.

The City is responsible for maintaining an internal control system that provides for the ability to initiate, authorize, record, process, and report financial data reliably in accordance with generally accepted accounting principles. Adequate internal control is necessary to allow management and employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. (Accounting and Uniform Compliance Guidelines Manual for Cities and Towns, Chapter 7)

Section III – Federal Award Findings and Questioned Costs

No matters are reportable.

CITY OF LAFAYETTE SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

No matters are reportable.



August 1, 2008

Corrective Action Plan

FINDING NO. 2007-01

Auditee Contact Person: Mike Jones Title of Contact Person: Controller Phone Number: 765-807-1011

Expected Completion Date: 12/1/2008

Corrective Action Planned:

The City of Lafayette will undertake a review of the internal control system and to the extent possible design procedures that would eliminate the deficiencies noted in items 1,2,4,5 and 7. The Controller and Deputy Controller will design and monitor those procedures once determined. The remaining items will require the Controller and Deputy Controller to effectively communicate with the State Board to define a consistent and effective methodology to present those items in the financial statement.

FINDING NO. 2007-02

Auditee Contact Person: Mike Jones Title of Contact Person: Controller Phone Number: 765-807-1011

Expected Completion Date: 8/1/2008

Corrective Action Planned:

The City of Lafayette has implemented a new system of review which will result in correcting items 1 and 2. Additionally, the City will use the same reports and methodology as the State Board when calculating the item in number 3 so as to provide a consistent measure for this item.

Corrective Action Plan

FINDING NO. 2007-03

Auditee Contact Person: Mike Jones

Title of Contact Person: Controller Phone Number: 765-807-1011

Expected Completion Date: 12/1/2008

The City will again review and revise their procedures to the extent possible to correct control deficiencies noted in items 1 and 2. A procedure for item 3 has already been implemented.

Very truly yours,

J. Michael Jones

Controller

CITY OF LAFAYETTE EXIT CONFERENCE

The contents of this report were discussed on August 13, 2008, with Tony Roswarski, Mayor; J. Michael Jones, Controller; Cindy Murray, President of the Board of Public Works and Safety; Terry Schmitt, Deputy Controller; and Edward Chosnek, City Attorney.